# Governor's Water Policy Council Assured Water Supply Committee August 15, 2023



## I. Welcome

## Agenda

- I. Welcome
- II. Committee Objective
- III. Committee Update
- IV. Concepts Discussion
  - i. Build to Rent Development
  - ii. Wildcat Development
  - iii. Retiring Grandfathered Rights
- V. Next Steps
- VI. Closing Remarks

## II. Committee Objective

## **AWS Committee Objective**

Review and make recommendations for updates to Assured Water Supply policies—legislatively, administratively, or by executive action—to address the challenges revealed by the modeling projections.

Deliverables: Policy recommendations that meet the objective and principles.

**Focus:** Development of high-priority, well-constructed proposals, keeping the timeline in mind.

## **Principles**

- Proposals must protect the strength and integrity of the Assured Water Supply program.
- Proposals should enable future growth without reliance on mined groundwater.
- Proposals may not reduce the 100-year requirement or increase the depth to which groundwater may be pumped.

6

- Proposals must ensure there is water before growth.
- Proposals must protect consumers.

III. Committee Update

## June 27 AWS Committee Recap

- Issue, task, objective & principles
- Structure, process & timeline
- Initial concepts & discussion
  - Wildcat development & build to rent development
  - Commingling
  - Infrastructure
- Identification of additional concepts (posted to website)

## July 13 AWS Subcommittee Recap

Based on momentum of prior meeting and interests expressed by members, discussed several concepts:

- Strategy to address commingling
- Strategy to address future Infrastructure
- "Hybrid" designation concept
- "Nested" designation concept
- Incentivizing development on ag land
- Retiring grandfathered rights

## **Meeting Objective**

#### Continue discussion of proposed concepts

- Build to Rent Development
- Wildcat Development
- Retiring Grandfathered Rights

IV. Concepts Discussion



**IV. Concepts Discussion** 

## Build to Rent and Wildcat Development

**Ben Alteneder** 

Chief Legislative Liaison

## **Build to Rent & Wildcat Development Defined**

#### **Build To Rent Communities**

- Residential development that does not meet the definition of a subdivision
- Commonly referred to as "single family rentals"
- Lease term of less than 1 year

#### Wildcat Development

 Proliferation of development by subdividing new residential parcels of 6 or more lots with the intent to circumvent laws relating to the creation of a subdivision

## **Build to Rent Concept**

- Goal: ensure that BTR communities are under the consumer protections of the AWS program and for the purposes of water are treated equally with subdivisions
- 1. Define residential lease community (RLC)
  - 6 or more detached residential dwelling units on one or more lots, parcels or fractional interests
  - Offered for the purpose of lease without regard to lease term; including lease terms of one year or less.
  - For purposes of A.R.S §45-576 (AWS program) an RLC is the same as a subdivision

## **Build to Rent Concept**

- 2. Ensure all applicable fees are paid (CAGRD)
- 3. A City or County shall not approve a building permit for one or more detached residential dwelling units that are located in a residential lease community within an initial AMA unless the units have obtained a certificate of assured water supply or a written commitment of water service from a designated municipality or private water company.

### **Assured Water Supply & ADRE**

Governor's Water Policy Council Assured Water Supply Committee



A subdivision is created at the countylevel when land is divided into six or more lots, parcels or fractional interests.

Before a subdivision is offered for sale or lease, an ADRE-approved public report is required.

The public report is a disclosure document created for prospective buyers.

One of the 25 disclosure requirements to meet the statutory requirements for a public report is a statement related to the provision of water. If in an AMA, there are 2 ways to meet this water requirement:

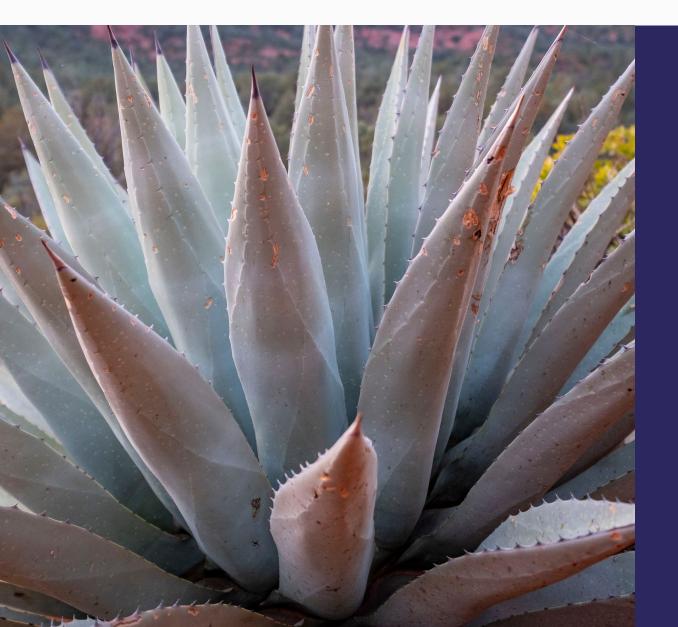
- Certificate of Assured Water
   Supply
- Written Commitment from a Designated Water Provider

# if this then LI that LI TRIGGER ACTION

#### In an AMA:

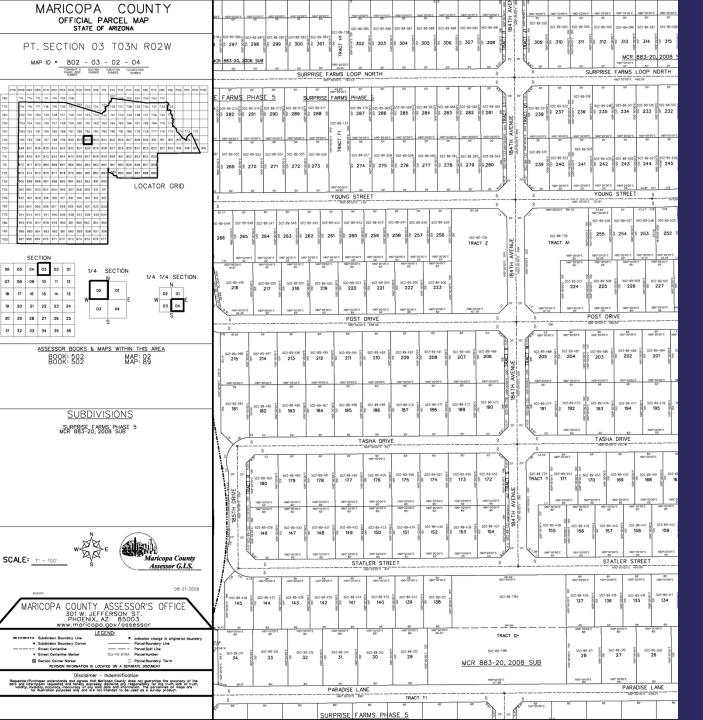
To sell or lease lots within a subdivision, an Assured Water Supply is required.

If no subdivision is created, no Assured Water Supply is required.



## Challenges with current requirements

The following slides identify areas of opportunity for improving assured water in the subdivision requirements and process.



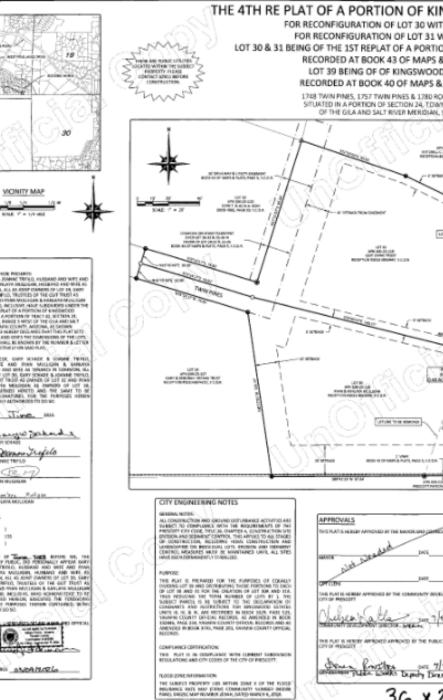
## Challenges:

**Acting in Concert** - Vague and subjective; intent

**Current Threshold** - 6 or more lots is the threshold

**Timing of Violation** - "Before offering for sale or lease..."

**Contiguous** - Limits the scope of acting in concert; a street



## Challenges:

#### Acting in Concert

"Acting in Concert" is vague and challenging to prove; requires proof of intent

"It is unlawful for a person or group of persons acting in concert to attempt to avoid this article by acting in concert to divide a parcel of land or sell subdivision lots by using a series of owners or conveyances or by any other method that ultimately results in the division of the lands into a subdivision or the sale of subdivided land."

"evidence of collaborating to pursue a concerted plan"

#### COMMON DRIVEWAY EASEMENT LOT UNE TO BE REMOVED. OVER LOT 30-32 & 35-35 IN EM/DRICE LOT 29-32 & 35-36 RECEPTION #2016-009-9447, V.C.O.B. 22,615.24 S.F.± OVER LIDT 35 IN PAVOR OF LIDT 40 HOUR STOR PASH NM, T.C.O.A. REC #2021-0017996, E.C.O.A. TWIN PINES AFN 120-23-127 GARYSCHAPE E JOAMS TREETO MAN MULLICAN & KANLAYA MULLIGAN APN 200-23-117 GARY & DEBORAH BRYANS TRUST 20,697.475.F.± LOT 30 APM 100-23-138 THAM & CANLANA MULLIGAN S' SETBACK ---APW 3 RCH 30LB SUPP HANNINY ROR RECEPTION #20 LOT LINE TO BE SEMOVED 20" SETSACE ARN NON-THEOREM PRESIDENT NATIONAL FOREST ZONA -LOCATIONS VICINITY MAP THESE PARCELS ARE NOT LOCATED WITHIN A FLOOD RECORDED DOCUMENTS REFERENCED

MAP AND PLAT: BOOK 12, PAGES 74 WARRANTY DEED: 2020-0023490 WARRANTY DEED: 2022-0043721

DUNT SATA A FEW

## Challenges: Current Threshold

6 or more lots is the threshold today

- 1937 5 lots or more
- 1973 4 lots or more
- 1994 6 lots or more
- 1994 4 lots or more
- 1995 6 lots or more



## Challenges: Timing of Violation

Often developers will have made significant investments before ADRE's review is triggered prior to sale or lease

Surveys - private and local government

Tentative Plat

Final Plat

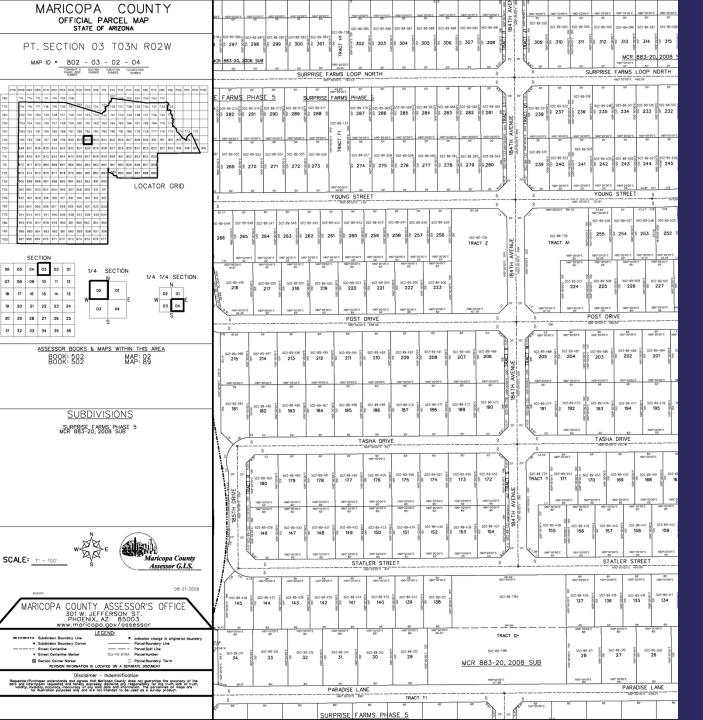
**Building Permits** 

Offering for Sale or Lease

## Challenges: Common Promotional Plan and Contiguous

The definition of "contiguous" limits the scope of acting in concert (e.g., a street between lots)





## Challenges:

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IV. Concepts Discussion

## Retiring Grandfathered Rights

**Natalie Mast AMA Director** 

## Types of GFRs in AMAs

- Irrigation Grandfathered Right (IGFR)
  - Allows the holder to irrigate acres of land that were irrigated in the five-year historic period for that AMA
  - Tied to the land
- Type 1 Non-Irrigation GFRs
  - Created from the permanent retirement of an IGFR, may be used for non-irrigation purposes
  - May not be sold separately from the land, with specific restrictions on location of use
  - Maximum of 3 acre-feet/acre, but may be less
- Type 2 Non-Irrigation GFRs
  - Right that can be used for non-irrigation purposes, based on non-irrigation pumping in the five years preceding the designation of the AMA
  - Flexible, may be sold separately from the land. May not be divided, but a portion may be leased, and it may be used anywhere within the AMA

## Purchase & Retirement of Grandfathered Rights (GFRs)

"May include in each plan, if feasible, a program for purchase and retirement of grandfathered rights by the department." (A.R.S. § 45-567(8))

### Purchase & Retirement of GFRs

- Implementation
  - Authority is under management plans
  - Would require a formal modification to 5MPs
- Potential Provisions
  - Purchase of the retirement of the right, not the land
  - Could be any type of GFR or combination of types
- Funding options
  - Withdrawal fees
  - Other sources

## Type 1 Non-Irrigation GFRs

AMA	Allotment (AF)	2021 Use (AF)	% Utilization	
Phoenix AMA	89,577	30,221	34%	
Pinal AMA	42,863 8,149		19%	
Prescott AMA	675	380	56%	
Santa Cruz AMA	4,286	21	0%	
Tucson AMA	60,162	3,377	6%	

## Type 2 Non-Irrigation GFRs

AMA	Allotment (AF)	2021 Use (AF)	% Utilization
Phoenix AMA	134,030	46,128	34%
Pinal AMA	15,916	3,588	23%
Prescott AMA	4,762	471	10%
Santa Cruz AMA	2,942	1,091	37%
Tucson AMA	137,868	36,204	26%

## **Irrigation GFRs**

AMA	Allotment (AF)	2021 Use (AF)	% Utilization
Phoenix AMA*	354,878	277,939	78%
Pinal AMA*	474,458 317,503		67%
Prescott AMA	441	33	7%
Tucson AMA	40,605	30,670	76%

<sup>\*</sup>IGFR values exclude those IGFRs that are currently regulated under the BMP Program

## **Irrigation GFRs**

AMA	Irrigation District	Allotment (AF)	2021 Use (AF)	% Utilization
Phoenix AMA*	Salt River Project	77,619	36,429	47%
Pinal AMA*	Maricopa Stanfield Irrigation & Drainage	181,880	148,124	81%
Pinal AMA*	Central Arizona Irrigation & Drainage	156,034	130,949	84%
Prescott AMA	Chino Valley Irrigation Dist.	441	33	7%
Tucson AMA	Cortaro Marana Irrigation District	40,605	30,670	76%

<sup>\*</sup>IGFR values exclude those IGFRs that are currently regulated under the BMP Program

## V. Next Steps

## **Action Items & Upcoming Meetings**

Next Governor's Water Policy Council meeting: (tentative)

Wednesday, September 6, 2023, 1:00 pm, ADWR

Next AWS Subcommittee meeting:

**TBD** 

**Next AWS Committee meeting:** (tentative)

Tuesday, September 12, 10:00 am, ADWR

VI. Closing Remarks

36

### **Contact Information**

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#### **Governor's Water Policy Council webpage:**

www.azwater.gov/gwpc

